

**Cash Management Improvement Act Agreement**  
**between**  
**The State of Wisconsin**  
**and**  
**The Secretary of the Treasury,**  
**United States Department of the Treasury**

The Secretary of the Treasury, United States Department of the Treasury (hereafter 'Secretary'), and State of Wisconsin (hereafter 'State'), in order to implement Section 5 of the Cash Management Improvement Act of 1990, as amended (hereafter 'Act'), agree as follows:

**1.0 AGENTS OF THE AGREEMENT**

- 1.1 The Authorized Official(s) for the State of Wisconsin shall be the State Controller in all matters concerning this Agreement.
- 1.2 The Assistant Commissioner, Revenue Collections Management, Bureau of the Fiscal Service (Fiscal Service), U.S. Department of the Treasury, shall act as the Secretary's representative in all matters concerning this Agreement.

**2.0 AUTHORITY**

- 2.1 The authority for this Agreement is the Cash Management Improvement Act of 1990 (Public Law 101-453), as amended by the Cash Management Improvement Act of 1992 (Public Law 102-589), codified at 31 U.S.C. 6501 and 31 U.S.C. 6503.
- 2.2 The regulations codified at 31 CFR Part 205 shall apply to all matters pertaining to this Agreement, and are incorporated herein by reference. In the event of any inconsistency between this Agreement and 31 CFR Part 205, the regulations shall govern.

**3.0 DURATION, AMENDING, TERMINATING, AND MISCELLANEOUS PROVISIONS**

- 3.1 This Agreement shall take effect on 07/01/2024 and shall remain in effect until 06/30/2025.
- 3.2 This Agreement may be amended at any time by written, mutual consent of the State and the Fiscal Service. This Agreement shall be amended annually to incorporate new programs that qualify as major Federal assistance programs and remove programs that no longer qualify as major Federal assistance programs. A State must notify the Fiscal Service in writing within 30 days of the time the State becomes aware of a change that involves additions or deletions of programs subject to Subpart A, changes in funding techniques, and/or changes in clearance patterns. The notification must include a proposed amendment for review by the Fiscal Service.
- 3.3 Notwithstanding section 3.2, in the event of Federal or State non-compliance with Subpart B of 31 CFR, Part 205, the Fiscal Service may amend this Agreement at any time to incorporate additional programs and the entities that administer those programs.
- 3.4 This Agreement may be terminated by either party with 30 days written notice. If this Agreement is terminated, the Fiscal Service will prescribe the funding techniques, clearance patterns, and methods for calculating interest liabilities to be used by the State.

**4.0 PROGRAMS COVERED**

4.1 The State's threshold and its major Federal assistance programs shall be determined based on State FY 2023 Single Audit Report for fiscal year ending 06/30/2023.

All major Federal assistance programs shall be covered by this Agreement, unless otherwise specified in section 4.4 of this Agreement.

4.2 The State's threshold for major Federal assistance programs is \$60,000,000.

The following programs meet or exceed the threshold and are not excluded in Section 4.4:

CFDA	Program Name
10.542	Pandemic EBT Food Benefits
10.551	Supplemental Nutrition Assistance Program
10.553	School Breakfast Program
10.555	National School Lunch Program
10.557	Special Supplemental Nutrition Program for Women, Infants, and Children
10.561	State Administrative Matching Grants for the Supplemental Nutrition Assistance Program
14.228	Community Development Block Grants/State's Program
17.225F	Unemployment Insurance -- Federal Benefit Account and Administrative Costs
17.225S	Unemployment Insurance -- State Benefit Account
20.106	Airport Improvement Program
20.205	Highway Planning and Construction
66.458	Capitalization Grants for Clean Water State Revolving Funds
84.010	Title I Grants to Local Educational Agencies
84.027	Special Education -- Grants to States
84.126	Rehabilitation Services -- Vocational Rehabilitation Grants to States
84.425	Education Stabilization Fund
93.268	Immunization Cooperative Agreements
93.323	Epidemiology and Laboratory Capacity for Infectious Diseases (ELC)
93.423	1332 State Innovation Waivers
93.558	Temporary Assistance for Needy Families
93.563	Child Support Enforcement
93.568	Low-Income Home Energy Assistance
93.575	Child Care and Development Block Grant
93.658	Foster Care -- Title IV-E
93.767	Children's Health Insurance Program
93.778	Medical Assistance Program
97.036	Disaster Grants - Public Assistance (Presidentially Declared Disasters)

4.3 The following programs fall below the State's threshold but have been required to be covered by Fiscal Service in accordance with the non-compliance provisions of Subpart B of 31 CFR Part 205:

There are currently no programs listed for Section 4.3.

4.4 The following programs exceed the State's threshold but have been excluded from coverage for the reason indicated:

CFDA	Program Name	Exclusion Reason
21.023	Emergency Rental Assistance Program	Federal Statute - Full Exemption
21.027	Coronavirus State and Local Fiscal Recovery Funds	Federal Statute - Full Exemption

**5.0 ENTITIES COVERED**

5.1 State agencies and instrumentalities that meet the definition of a State per 31 CFR Part 205, shall be subject to the terms of this Agreement. The following is a list of such entities that administer funds under the programs listed in Section 4.0 of this Agreement:

- Wisconsin Department of Administration
- Wisconsin Department of Children and Families
- Wisconsin Department of Health Services
- Wisconsin Department of Military Affairs
- Wisconsin Department of Natural Resources
- Wisconsin Department of Public Instruction
- Wisconsin Department of Transportation
- Wisconsin Department of Workforce Development
- Wisconsin Office of the Commissioner of Insurance

5.2 Entities that meet the definition of a Fiscal Agent per 31 CFR Part 205 shall be subject to the terms of this Agreement. The following is a list of Fiscal Agents that administer funds under the programs listed in the Section 4.0 of this Agreement:

Fiscal Agent	CFDA	Program Name
Fidelity National Information Services, Inc. (FIS)	10.542	Pandemic EBT Food Benefits
Fidelity National Information Services, Inc. (FIS)	10.551	Supplemental Nutrition Assistance Program
Fidelity National Information Services, Inc. (FIS)	10.557	Special Supplemental Nutrition Program for Women, Infants, and Children
Fidelity National Information Services, Inc (FIS)	93.558	Temporary Assistance for Needy Families
Provider Payments Fiscal Agent - Gainwell Technologies	93.767	Children's Health Insurance Program
Provider Payments Fiscal Agent - WPS ; Provider Payments Fiscal Agent - Gainwell Technologies	93.778	Medical Assistance Program

**6.0 FUNDING TECHNIQUES**

6.1 General Terms

6.1.1 The State shall request Federal funds in accordance with the appropriate cut-off times shown in Exhibit I to ensure funds will be received and credited to a State account by the times specified in the funding techniques. Exhibit I is incorporated by reference herein.

6.1.2 The State shall schedule the receipt of Federal funds such that the funds are received and credited to a State account in accordance with the clearance patterns specified in Exhibit II - List of State Clearance Patterns. Exhibit II is incorporated by reference herein.

6.1.3 In instances where the receipt of funds is scheduled for a Saturday, the State shall request funds for deposit on Friday. In instances where the receipt of funds is scheduled for a Sunday, the State shall request funds for deposit on Monday. In instances where the receipt of Federal funds is scheduled for deposit on a day when the State is not open for business, the State shall request funds for deposit the day following the scheduled day; in instances where the receipt of Federal funds is scheduled for deposit on a day when the Federal Government is not open for business, the State shall request funds for deposit the day prior to the scheduled day.

6.1.4 Estimates and Reconciliation of Estimates:

Where estimated expenditures are used to determine the amount of the drawdown, the State will indicate in the terms of the State unique funding technique how the estimated amount is determined and when and how the State will reconcile the difference between the estimate and the State's actual expenditures.

#### 6.1.5 Supplemental Funding:

Unless otherwise defined by program rules, Supplemental Funding is the award of additional funds to provide for an increase in costs due to unforeseen circumstances.

The State will comply with all Federal program agency policies and procedures for requesting supplemental grant funding.

The State will comply with the following guidelines when requesting supplemental funding for the Medical Assistance Program and associated administrative payments (CFDA 93.778):

The State must submit a revised Medicaid Program Budget Report (CMS-37) to request supplemental funding. The CMS guidelines and instructions for completing the CMS-37 are provided in Section 2600F of the State Medicaid Manual (SMM). The CMS/CO must receive the revised Form CMS-37 through the Medicaid Budget Expenditure System/Children's Budget Expenditure System (MBES/CBES) no later than 10 calendar days before the end of the quarter for which the supplemental grant award is being requested.

Additional guidance on this policy is available from the respective CMS Regional Office, U.S. Department of Health & Human Services.

The State will comply with the following guidelines when requesting supplemental funding for TANF (CFDA 93.558), CCDF (CFDA 93.575), CSE (93.563), and the FC/AA (CFDA 93.658 and CFDA 93.659) programs administered by the U.S. Department of Human Services, Administration for Children and Families (HHS/ACF):

##### a. Timing of the Request

A State should initiate its request for supplemental funding during a quarter as soon as it becomes aware of the fact that a shortfall does/will exist. For the TANF and CCDF grants, supplemental funding requests (estimates) may be submitted by a State, for consideration by ACF, up through and including the 15th day of the third month of the first, second or third quarter of any fiscal year. Since TANF and CCDF are block grant programs, all unawarded portions of the annual allotment will automatically be issued at the beginning of the fourth quarter. Therefore, supplemental funding requests will not be available during the fourth quarter for these programs. For the CSE and FC/AA programs, supplemental funding requests may be submitted by a state, for consideration by ACF, up through and including the 15th day of the third month of any quarter of a fiscal year.

##### b. Justification for the Request

The request for a supplemental funding for any of the above-mentioned programs should contain a justification clearly documenting the need for the additional funding authority during the current quarter. This documentation should be in the form of State accounting records or similar documents that will show the actual expenditures through the most recent month for which such data are available, as well as the State's most accurate projection of its anticipated expenditures during the remaining month(s) of the quarter. For either the TANF or the CCDF program, the State's justification should also include an explanation of the activities requiring the obligation and/or expenditure of amounts that exceed the normal quarterly grant award restrictions and why these activities could not have been delayed until the next quarter.

##### c. Form Submittal

Supplemental funding requests should be made by completing the appropriate ACF quarterly report of expenditures and estimates applicable to the particular program for which the grant award request is being made.

##### d. Approval Process

Upon receipt of the state's request for additional funding authority for a quarter, the ACF Regional Office will promptly review the supporting documentation. If the request is properly justified, so long as ACF has adequate funding availability, the State's request will be expedited and supplemental funding will be issued within 5 days of ACF receiving the request. The State will be notified by the Regional Office when the supplemental award has been transmitted to the Payment Management System (PMS) and when it may initiate drawdowns against the supplemental funding.

Additional guidance on this policy is provided in the U.S. Department of Health & Human Services, Administration for Children and Families, letter (May 19, 2004) to State Administrators from the Deputy Assistant Secretary for Administration.

6.2 Description of Funding Techniques

6.2.1 The following are terms under which standard funding techniques shall be implemented for all transfers of funds to which the funding technique is applied in section 6.3.2 of this Agreement.

Funding Technique Name	Description
Actual Clearance, ZBA - ACH	The State shall request funds such that they are deposited by ACH in a State account on the settlement date of payments issued by the State. The request shall be made in accordance with the appropriate Federal agency cut-off time specified in Exhibit I. The amount of the request shall be for the amount of funds that clear the State's account on the settlement date. This funding technique is interest neutral.
Actual Clearance, ZBA - Same Day Payment	The State shall request funds the same day it pays out funds, in accordance with the appropriate Federal agency cut-off time specified in Exhibit I. A Federal agency will deposit funds in a State account the same day as requested. The amount of the request shall be for the amount of funds that clear the State's account that day. This funding technique is interest neutral.

6.2.2 The following are terms under which funding techniques for administrative costs shall be implemented for all transfers of funds to which the funding technique is applied in section 6.3.2 of this Agreement.

There are currently no funding techniques listed in Section 6.2.2.

6.2.3 The following are terms under which miscellaneous funding techniques shall be implemented for all transfers of funds to which the funding technique is applied in section 6.3.2 of this Agreement.

There are currently no funding techniques listed in Section 6.2.3.

6.2.4 The following are terms under which State unique funding techniques shall be implemented for all transfers of funds to which the funding technique is applied in section 6.3.2 of this Agreement.

Funding Technique Name	Description
Composite Clearance - Modified	<p>The composite average clearance day shall be calculated by combining the average clearance days for each cash flow component within the program.</p> <p>The State shall multiply the average clearance days for each cash flow component by the percentage of the total program costs represented by each cash flow component to yield the composite average clearance day.</p> <p>Cash flow components include: Child Care Payments - Check, Home Energy Assistance Payments, W2 Payments - Checks, Accounts Payable - Checks, Accounts Payable - ACH, Provider Payments Fiscal Agent - Gainwell Technologies, Provider Payments Fiscal Agent - WPS, WIC Food Costs, and Allocated Costs. The request shall be made in accordance with the appropriate Federal agency cut-off time specified in Exhibit I. The State will request funds 0 to 3 days, depending on the average clearance days for that program, prior to when funds will debit the State's bank account. The amount of the request shall be for the exact amount of the disbursement. This funding technique is interest neutral.</p>

<p>Composite Clearance - Modified for Highway Planning and Construction-CFDA 20.205</p>	<p>The State shall request funds weekly such that they are deposited on the dollar weighted average number of days required for funds to be paid out for a series of construction and payroll disbursements (i.e. for the composite average clearance day, see description below). The request shall be made in accordance with the appropriate Federal agency cut-off time specified in Exhibit I. The amount of the request shall be the sum of the payments issued in the series of disbursements. The composite average clearance day shall be calculated by combining the average clearance days for the construction and payroll cash flow components within the Highway Planning and Construction Program. The State shall determine the average clearance day for construction costs by analyzing the actual construction costs billed to highway projects during state fiscal year 2019 and applying the average clearance pattern listed in Exhibit II of this Agreement. The State shall multiply the average clearance days for each cash flow component by the percentage of total program costs represented by each cash flow component to yield the composite average clearance day for the Highway Planning and Construction Program. The State shall not use allocated costs in determining the composite average clearance day. This funding technique is interest neutral.</p>
<p>Reimbursement</p>	<p>The State requests funds such that they are deposited in a State account after the State has disbursed funds for Federal assistance program purposes. The State will not request interest liability from the Federal Government when using this technique. This funding technique is not interest neutral.</p>

6.3 Application of Funding Techniques to Programs

6.3.1 The State shall apply the following funding techniques when requesting Federal funds for the component cash flows of the programs listed in sections 4.2 and 4.3 of this Agreement.

6.3.2 Programs

Below are programs listed in Section 4.2 and Section 4.3.

10.542 Pandemic EBT Food Benefits  
 Recipient: Wisconsin Department of Health Services  
 % of Funds Agency Receives: 100  
 Component: Daily EBT Settlement  
 Technique: Actual Clearance, ZBA - ACH  
 Average Day of Clearance: 0 Days

10.551 Supplemental Nutrition Assistance Program  
 Recipient: Wisconsin Department of Health Services  
 % of Funds Agency Receives: 100  
 Component: Daily EBT Settlement  
 Technique: Actual Clearance, ZBA - ACH  
 Average Day of Clearance: 0 Days

10.553 School Breakfast Program  
 Recipient: Wisconsin Department of Public Instruction  
 % of Funds Agency Receives: 100  
 Component: All Program Costs  
 Technique: Composite Clearance - Modified  
 Average Day of Clearance: 0 Days

10.555 National School Lunch Program  
 Recipient: Wisconsin Department of Public Instruction  
 % of Funds Agency Receives: 100  
 Component: All Program Costs  
 Technique: Composite Clearance - Modified  
 Average Day of Clearance: 0 Days

10.557 Special Supplemental Nutrition Program for Women, Infants, and Children

Recipient: Wisconsin Department of Health Services  
% of Funds Agency Receives: 100  
Component: All Program Costs  
Technique: Composite Clearance - Modified  
Average Day of Clearance: 0 Days

10.561 State Administrative Matching Grants for the Supplemental Nutrition Assistance Program

Recipient: Wisconsin Department of Health Services  
% of Funds Agency Receives: 100  
Component: All Program Costs  
Technique: Composite Clearance - Modified  
Average Day of Clearance: 1 Day

14.228 Community Development Block Grants/State's Program

Recipient: Wisconsin Department of Administration  
% of Funds Agency Receives: 100  
Component: All Program Costs  
Technique: Reimbursement  
Average Day of Clearance: N/A

17.225F Unemployment Insurance -- Federal Benefit Account and Administrative Costs

Recipient: Wisconsin Department of Workforce Development  
% of Funds Agency Receives: -27.36  
Component: Benefit payments funded by the Federal Employees Compensation Account and the Extended Unemployment Compensation Account and any other accounts of Federal funds in the UTF  
Technique: Actual Clearance, ZBA - Same Day Payment  
Average Day of Clearance: 0 Days

17.225F Unemployment Insurance -- Federal Benefit Account and Administrative Costs

Recipient: Wisconsin Department of Workforce Development  
% of Funds Agency Receives: 127.36  
Component: All Other Program Costs  
Technique: Composite Clearance - Modified  
Average Day of Clearance: 0 Days

17.225S Unemployment Insurance -- State Benefit Account

Recipient: Wisconsin Department of Workforce Development  
% of Funds Agency Receives: 100  
Component: Benefit payments funded from the State Account in the UTF  
Technique: Actual Clearance, ZBA - Same Day Payment  
Average Day of Clearance: 0 Days

20.106 Airport Improvement Program

Recipient: Wisconsin Department of Transportation  
% of Funds Agency Receives: 100  
Component: All Program Costs  
Technique: Composite Clearance - Modified  
Average Day of Clearance: 1 Day

20.205 Highway Planning and Construction

Recipient: Wisconsin Department of Transportation  
% of Funds Agency Receives: 100  
Component: Construction, Payroll and Allocated Costs

Technique: Composite Clearance - Modified for Highway Planning and Construction-CFDA 20.205

Average Day of Clearance: 5 Days

66.458 Capitalization Grants for Clean Water State Revolving Funds

Recipient: Wisconsin Department of Natural Resources

% of Funds Agency Receives: 100

Component: All Program Costs Technique

Technique: Reimbursement

Average Day of Clearance: N/A

84.010 Title I Grants to Local Educational Agencies

Recipient: Wisconsin Department of Public Instruction

% of Funds Agency Receives: 100

Component: All Program Costs

Technique: Composite Clearance - Modified

Average Day of Clearance: 0 Days

84.027 Special Education -- Grants to States

Recipient: Wisconsin Department of Public Instruction

% of Funds Agency Receives: 100

Component: All Program Costs

Technique: Composite Clearance - Modified

Average Day of Clearance: 0 Days

84.126 Rehabilitation Services -- Vocational Rehabilitation Grants to States

Recipient: Wisconsin Department of Workforce Development

% of Funds Agency Receives: 100

Component: All Program Costs

Technique: Composite Clearance - Modified

Average Day of Clearance: 2 Days

84.425 Education Stabilization Fund

Recipient: Wisconsin Department of Public Instruction

% of Funds Agency Receives: 100

Component: All Program Costs

Technique: Composite Clearance - Modified

Average Day of Clearance: 0 Days

93.268 Immunization Cooperative Agreements

Recipient: Wisconsin Department of Health Services

% of Funds Agency Receives: 100

Component: All Program Costs

Technique: Composite Clearance - Modified

Average Day of Clearance: 0 Days

93.323 Epidemiology and Laboratory Capacity for Infectious Diseases (ELC)

Recipient: Wisconsin Department of Health Services

% of Funds Agency Receives: 100

Component: All Program Costs

Technique: Composite Clearance - Modified

Average Day of Clearance: 1 Day

93.423 1332 State Innovation Waivers

Recipient: Wisconsin Office of the Commissioner of Insurance

% of Funds Agency Receives: 100

Component: All Program Costs

Technique: Composite Clearance - Modified



Average Day of Clearance: 0 Days

93.558 Temporary Assistance for Needy Families  
Recipient: Wisconsin Department of Children and Families  
% of Funds Agency Receives: 100  
Component: All Program Costs  
Technique: Composite Clearance - Modified  
Average Day of Clearance: 0 Days

93.563 Child Support Enforcement  
Recipient: Wisconsin Department of Children and Families  
% of Funds Agency Receives: 100  
Component: All Program Costs  
Technique: Composite Clearance - Modified  
Average Day of Clearance: 0 Days

93.568 Low-Income Home Energy Assistance  
Recipient: Wisconsin Department of Administration  
% of Funds Agency Receives: 100  
Component: All Program Costs  
Technique: Composite Clearance - Modified  
Average Day of Clearance: 1 Day

93.575 Child Care and Development Block Grant  
Recipient: Wisconsin Department of Children and Families  
% of Funds Agency Receives: 100  
Component: All Program Costs  
Technique: Composite Clearance - Modified  
Average Day of Clearance: 0 Days

93.658 Foster Care -- Title IV-E  
Recipient: Wisconsin Department of Children and Families  
% of Funds Agency Receives: 100  
Component: All Program Costs  
Technique: Composite Clearance - Modified  
Average Day of Clearance: 0 Days

93.767 Children's Health Insurance Program  
Recipient: Wisconsin Department of Health Services  
% of Funds Agency Receives: 100  
Component: All Program Costs  
Technique: Composite Clearance - Modified  
Average Day of Clearance: 1 Day

93.778 Medical Assistance Program  
Recipient: Wisconsin Department of Health Services  
% of Funds Agency Receives: 100  
Component: All Program Costs  
Technique: Composite Clearance - Modified  
Average Day of Clearance: 1 Day

97.036 Disaster Grants - Public Assistance (Presidentially Declared  
Disasters)  
Recipient: Wisconsin Department of Military Affairs  
% of Funds Agency Receives: 100  
Component: All Program Costs  
Technique: Reimbursement  
Average Day of Clearance: N/A

### 6.3.3 Materiality Exemptions

Agencies exempt from coverage on the basis of materiality:

None.

## 7.0 CLEARANCE PATTERNS

7.1 The State shall develop separate clearance patterns for each of the following:

Component: Child Care Payments - CHK

The State uses a separate check series (M) for these payments. All M series checks for the period January 1, 2019 - March 31, 2019 are included in the calculation of the average clearance day.

Component: W2 Payments - CHK

The State uses a separate check series (J) for these payments. All J series checks for the period January 1, 2019 - March 31, 2019 are included in the calculation of the average clearance day.

Component : Home Energy Assistance Payments - CHK

The State uses a separate check series (P) for these payments. All P series checks for the period January 1, 2019 - March 31, 2019 are included in the calculation of the average clearance day.

Component: Accounts Payable - CHK

All disbursements processed for the period of January 1, 2019 - March 31, 2019 in the State's central accounting system matched with corresponding checks issued and checks cleared date from the State Working Bank.

20.205 Highway Planning and Construction

Component : Construction, Payroll and Allocated Costs

All checks issued during the period April 1, 2019 - June 30, 2019.

93.767 State Children's Insurance Program and 93.778 Medical Assistance Program

Component : Provider Payments Fiscal Agent - Gainwell Technologies

Pattern calculation based on five months (September 1, 2023 - January 31, 2024) of check clearance data provided by fiscal agent.

Average Day of Clearance: 9.79

93.778 Medical Assistance Program

Component : Provider Payments Fiscal Agent - WPS

Pattern calculation based on five months (September 1, 2023 - January 31, 2024) of check clearance data provided by fiscal agent.

Average Day of Clearance: 12.69

7.2 The following shall develop the State's clearance patterns:

The State Controller's Office will develop clearance patterns for all programs except the following:

20.205 Highway Planning and Construction

Developed by the Wisconsin Department of Transportation.

7.3 The sources of data the State shall use when developing its clearance patterns are as follows:

Voucher disbursements from the State's central accounting system.

Checks issued data from the State's central accounting system.

Checks cleared data from U.S. Bank, the State Working Bank.

For 93.767 check clearance data is provided by fiscal agent Gainwell Technologies.

For 93.778, check clearance data is provided by fiscal agent Gainwell Technologies and WPS.

7.4 The State shall use the following methodology when developing its clearance patterns:

When developing each clearance pattern, the State shall track at least 99% of the funds disbursed, from issuance to clearance, for a period of at least three months.

7.5 The State shall identify for each check or warrant (hereafter, check) in the population: (1) the date the check was released for payment; (2) the date the check was debited from the State's account, and, (3) the amount of the check.

7.6 The State shall use the following method to calculate the dollar-weighted average day of clearance:

To determine the number of days each check was outstanding (clearance time), the issue date shall be subtracted from the date the check cleared the State's account.

To determine the percentage of the disbursement paid out each day following issuance, the amount of the checks that clear the State's account each day shall be summed and then divided by the amount of the total disbursement.

For each day following issuance, the clearance time of the checks paid out that day shall be multiplied by the percentage of the total disbursement those checks represent. This product is the clearance factor.

The dollar-weighted average day of clearance for the disbursement shall be determined by summing the clearance factor of each day following the disbursement.

7.7 The State shall adjust each clearance pattern to reflect the dollar-weighted proportion of funds paid out by EFT/Direct payroll, with the following exceptions:

None

The State shall also adjust each clearance pattern to reflect:

In addition to the calculated number of check clearance days, the State shall account for any pre-issuance days between the day an accounting transaction is processed and the corresponding check issue date so that the State's receipt of Federal funds is on the estimated clearance day or average clearance day.

7.8 Each of the State's clearance patterns is calculated in Business days.

7.9 An authorized State official shall certify that each clearance pattern developed by the State accurately corresponds to the clearance activity of the programs to which it is applied. This certification shall be provided to the Fiscal Service prior to the effective date of the Agreement. The State shall recertify its clearance patterns at least every five years.

7.10 The State shall follow the procedures of 31 CFR 205 if it has actual or constructive knowledge, at any time, that a clearance pattern does not correspond to a program's clearance activity.

## **8.0 INTEREST CALCULATION METHODOLOGY**

### **8.1 General Terms**

8.1.1 The State and the Secretary agree that no interest liabilities will be incurred for transfers of funds made in accordance with the procedures specified in section 6 of this Agreement where the following funding techniques are applied:

Actual Clearance, ZBA - ACH

Actual Clearance, ZBA - Same Day Payment

Composite Clearance - Modified

Composite Clearance - Modified for Highway Planning and Construction-CFDA 20.205

8.1.2 The State shall maintain information on disbursements and receipts of funds to verify the implementation of any funding technique and document interest liabilities.

For each disbursement, the State shall be able to identify:

- (1) amount of the issuance
- (2) date of issuance
- (3) date Federal funds are received and credited to a State account
- (4) amount of Federal funds received
- (5) date funds were requested

## 8.2 Federal Interest Liabilities

8.2.1 A Federal interest liability shall accrue from the day the State pays out its own funds for program purposes to the day Federal funds are credited to a State account. With regard to funds transferred out of the Federal Highway Trust Fund, if a State does not bill at least weekly for current project costs, the Federal interest liability shall not accrue prior to the day the State submits a request for funds.

8.2.2 The State shall use the following method to calculate Federal interest liabilities:

For all transactions where the State pays out its own funds for program purposes prior to receiving Federal funds, the Federal interest liability shall be based on the difference in whole days between the composite clearance for a disbursement, as specified in Exhibit II, and the date the related Federal funds are credited to a State account. With Federal-State matching programs, interest shall be calculated on the Federal percentage of the disbursement.

## 8.3 The Unemployment Trust Fund

8.3.1 The State shall use the following method to calculate State interest liabilities on funds withdrawn from the several accounts in the Unemployment Trust Fund:

The State shall use the following methodology to calculate State interest liabilities on funds withdrawn from the several accounts in the UTF under the Unemployment Insurance program.

Based on statements provided by its financial institution, or other appropriate source, the State shall determine the actual interest earnings and the related banking costs attributable to funds withdrawn from its account in the UTF.

At the end of the State's fiscal year, the State shall calculate the percentage of its total unemployment compensation expenditures for (1) funds withdrawn from the State account in the UTF, or the State%, and (2) funds withdrawn from the Federal Employees Compensation Account (FECA) and the Extended Unemployment Compensation Account (EUCA) and any other accounts of Federal funds in the UTF, or the Federal %.

The State shall calculate the actual interest earnings and the related banking costs attributable to funds withdrawn from the State account in the UTF by multiplying the State % by the amount of the actual interest earnings and the related banking costs of the account as a whole. The State's liability for interest on funds withdrawn from its account in the UTF shall consist of the actual interest earnings attributable to such funds less the related banking costs attributed to such funds.

The State shall determine the average daily cash balance of its unemployment compensation benefit payment account for its fiscal year. The State shall calculate the average daily cash balance of Federal funds by multiplying the Federal % by the average daily cash balance of the benefit payment account on the whole. The State's liability for interest on funds withdrawn from the FECA and EUCA (and any other benefit accounts of Federal funds in the UTF from which the State draws funds) shall be the average daily cash balance of Federal funds multiplied by the annualized rate equal to the average equivalent yields of 13-week Treasury bills auctioned during the State's fiscal year.

## 8.4 Refund Liabilities

8.4.1 The State shall be liable for interest on refunds from the date the refund is credited to a State account until the date the refund is debited from the State account for program purposes. The State shall apply a \$50,000 refund transaction threshold below which the State shall not incur or calculate interest liabilities on refunds. A transaction is defined as a single deposit.

8.4.2 For each refund, the State shall maintain information identifying:

- (1) date a refund is credited to a State account
- (2) date of the subsequent deposit of Federal funds against which the refund is offset
- (3) amount of the refund

8.4.3 The State shall use the following methodology to calculate interest liabilities on refunds:

**Refunds Deposited to Interest Neutral Programs:**

With programs to which applicable interest neutral funding techniques are applied, the State interest liability shall be based on the difference in whole days between the date the refund is deposited in a State account and the date the refund is offset against a subsequent deposit of Federal funds.

8.5 Exemptions

8.5.1 Where more than one State agency is a recipient of Federal funds under a program, a particular State agency's funding may be excluded from interest calculation procedures if the State agency receives an amount of funds less than 5 % of the State's threshold for major Federal assistance programs. Notwithstanding this potential exemption, however, in no case shall less than 90% of a program's total funding be subject to interest calculation procedures.

Proration of calculations: If less than total program funding is subject to interest calculation procedures, the resulting interest liability calculations shall be prorated to 100% of program funding.

8.6 State Interest Liabilities

8.6.1 The State shall be liable for interest on Federal funds from the date Federal funds are credited to a State account until the date those funds are paid out for program purposes.

8.6.2 The State shall use the following method to calculate State interest liabilities on Federal funds:

8.6.2.1 Measuring Time Funds Are Held

**Deposit to Clearance:**

To determine the total time Federal funds are held, the State shall measure the time between the date Federal funds are received and credit to a State's account and the date those funds are debited from the State's account.

8.6.2.2 Source of Data

**Bank or Agency:**

The time period from the date Federal funds are deposited to the date checks are issued shall be determined from information captured by the Statewide Accounting System (STAR), Department of Transportation Accounting System, Department of Workforce Development Accounting System.

8.6.2.3 Standards Applied

The average daily cash balance of Federal Funds in the program's account reflects the actual activity of each draw from the date of deposit to the date of issuance or clearance, whichever is pertinent.

8.6.2.4 Calculation Procedure

$I = ADB \times R$ , where

I = State's total interest liability

ADB = Average Daily Balance of cash in a program's account, measured from deposit to clearance

R = Annualized rate equal to the average equivalent yields of 13-week Treasury bills auctioned during a State's fiscal year

8.7.0 Added to 8.1.2(5) the state does not request funds before funds are available.

## **9.0 REVERSE FLOW PROGRAMS**

The State is not required to cover any reverse flow programs under the terms of this Agreement because the State does not participate in the program.

## **10.0 INTEREST CALCULATION COSTS**

10.1 As set forth in 31 CFR 205.27, interest calculation costs are defined as those costs necessary for the actual calculation of interest, including the cost of developing and maintaining clearance patterns in support of the interest calculations. Interest calculation costs do not include expenses for normal disbursing services, such as processing of checks or maintaining records for accounting and reconciliation of cash balances, or expenses for upgrading or modernizing accounting systems. Interest calculation costs in excess of \$50,000 in any year are not eligible for reimbursement, unless the State provides justification with the annual report.

10.2 The State expects to incur the following types of interest calculation costs:

Preparing Annual CMIA Report  
Development and Maintenance of Clearance Patterns

10.3 The State shall submit all claims for reimbursement of interest calculation costs with its Annual Report in accordance with 31 CFR 205.

## **11.0 NON-COMPLIANCE**

11.1 The provisions of 31 CFR Part 205.29 and 31 CFR Part 205.30 shall apply in cases of non-compliance with the terms of this Agreement.

**12.0 AUTHORIZED SIGNATURES**

Angela Thomas  
State Controller State of Wisconsin

DocuSigned by:  
*Angela Thomas*  
Signature: \_\_\_\_\_ Date Signed: 7/10/2024  
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Date Submitted 7/8/2024

D. Michael Linder  
Assistant Commissioner  
Revenue Collections Management  
Bureau of the Fiscal Service  
U.S. Department of the Treasury

DocuSigned by:  
*D. Michael Linder*  
Signature: \_\_\_\_\_ Date Signed: 7/16/2024  
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**Exhibit I - Funds Request and Receipt Times Schedule****State of Wisconsin**

Federal Agency	Payment Type	Request Cut-Off Time	Receipt Window
Agriculture-FNS	ACH	11:59 PM	1 day
Agriculture-FNS	Fedwire	5:45 PM	0 day
Agriculture-FS	ACH	3:00 PM	1 day
Air National Guard	ACH	12:00 PM	15 days
Army National Guard	ACH	12:00 PM	15 days
Commerce-NOAA	ACH	2:00 PM	1 day
Dept of Homeland Security (FEMA)	Fedwire	2:00 PM	2 days
Dept of Homeland Security (ODP)	ACH	2:00 PM	2 days
Dept of Homeland Security (ODP)	Fedwire	2:00 PM	2 days
EPA	ACH	2:00 PM	2 days
EPA	Fedwire	2:00 PM	0 day
Education	ACH	3:00 PM	1 day
Education	Fedwire	2:00 PM	0 day
Energy	ACH	4:00 PM	1 day
Energy	Fedwire	3:00 PM	0 day
HHS	ACH	5:00 PM	1 day
HHS	Fedwire	3:00 PM	0 day
HUD	ACH	5:30 PM	2 days
HUD	Fedwire	3:00 PM	0 day
Interior-FWS	ACH	11:59 PM	1 day
Interior-FWS	Fedwire	5:45 PM	0 day
Interior-OSM	ACH	3:00 PM	1 day
Interior-OSM	Fedwire	1:00 PM	0 day
Justice	ACH	11:00 PM	6 days
Justice	Fedwire	2:00 PM	2 days
Labor-Non-UTF	ACH	3:00 PM	1 day
Labor-UTF	ACH	3:00 PM	1 day
Labor-UTF	Fedwire	3:00 PM	0 day
National Science Foundation (NSF)	ACH	8:00 PM	1 day
National Science Foundation (NSF)	Fedwire	5:45 PM	0 day
Social Security Administration	ACH	11:59 PM	1 day
Social Security Administration	Fedwire	5:45 PM	0 day
Transportation (FAA)	ACH	2:00 PM	1 day
Transportation (FHWA)	ACH	12:00 PM	3 days
Transportation (FHWA)	Fedwire	12:00 PM	0 day
Transportation (FTA)	ACH	2:00 PM	1 day
Veterans Administration	ACH	12:00 PM	3 days



**Exhibit II - State of Wisconsin  
LIST OF STATE CLEARANCE TIMES  
(Rounded Dollar-Weighted Average Day of Clearance)**

**Clearance Times Where the Timing of A Draw Down Is Based on A Clearance Pattern**

CFDA	Program Name	Recipient	%	Component	Technique	Rounded days
10.542	Pandemic EBT Food Benefits	Wisconsin Department of Health Services	100.0	Daily EBT Settlement	Actual Clearance, ZBA - ACH	0 Days
10.551	Supplemental Nutrition Assistance Program	Wisconsin Department of Health Services	100.0	Daily EBT Settlement	Actual Clearance, ZBA - ACH	0 Days
10.553	School Breakfast Program	Wisconsin Department of Public Instruction	100.0	All Program Costs	Composite Clearance - Modified	0 Days
10.555	National School Lunch Program	Wisconsin Department of Public Instruction	100.0	All Program Costs	Composite Clearance - Modified	0 Days
10.557	Special Supplemental Nutrition Program for Women, Infants, and Children	Wisconsin Department of Health Services	100.0	All Program Costs	Composite Clearance - Modified	0 Days
10.561	State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	Wisconsin Department of Health Services	100.0	All Program Costs	Composite Clearance - Modified	1 Day
14.228	Community Development Block Grants/State's Program	Wisconsin Department of Administration	100.0	All Program Costs	Reimbursement	N/A
17.225 F	Unemployment Insurance -- Federal Benefit Account and Administrative Costs	Wisconsin Department of Workforce Development	- 27.36	Benefit payments funded by the Federal Employees Compensation Account and the Extended Unemployment Compensation Account and any other accounts of Federal funds in the UTF	Actual Clearance, ZBA - Same Day Payment	0 Days

	Unemployment Insurance -- Federal Benefit Account and Administrative Costs	Wisconsin Department of Workforce Development	127.36	All Other Program Costs	Composite Clearance - Modified	0 Days
17.225 S	Unemployment Insurance -- State Benefit Account	Wisconsin Department of Workforce Development	100.0	Benefit payments funded from the State Account in the UTF	Actual Clearance, ZBA - Same Day Payment	0 Days
20.106	Airport Improvement Program	Wisconsin Department of Transportation	100.0	All Program Costs Technique	Composite Clearance - Modified	1 Day
20.205	Highway Planning and Construction	Wisconsin Department of Transportation	100.0	Construction, Payroll and Allocated Costs	Composite Clearance - Modified for Highway Planning and Construction-CFDA 20.205	5 Days
66.458	Capitalization Grants for Clean Water State Revolving Funds	Wisconsin Department of Natural Resources	100.0	All Program Costs Technique	Reimbursement	N/A
84.010	Title I Grants to Local Educational Agencies	Wisconsin Department of Public Instruction	100.0	All Program Costs	Composite Clearance - Modified	0 Days
84.027	Special Education -- Grants to States	Wisconsin Department of Public Instruction	100.0	All Program Costs	Composite Clearance - Modified	0 Days
84.126	Rehabilitation Services -- Vocational Rehabilitation Grants to States	Wisconsin Department of Workforce Development	100.0	All Program Costs	Composite Clearance - Modified	2 Days
84.425	Education Stabilization Fund	Wisconsin Department of Public Instruction	100.0	All Program Costs	Composite Clearance - Modified	0 Days
93.268	Immunization Cooperative Agreements	Wisconsin Department of Health Services	100.0	All Program Costs	Composite Clearance - Modified	0 Days
93.323	Epidemiology and Laboratory Capacity for Infectious Diseases (ELC)	Wisconsin Department of Health Services	100.0	All Program Costs	Composite Clearance - Modified	1 Day
93.423	1332 State Innovation Waivers	Wisconsin Office of the Commissioner of Insurance	100.0	All Program Costs	Composite Clearance - Modified	0 Days
93.558	Temporary Assistance for Needy Families	Wisconsin Department of Children and Families	100.0	All Program Costs	Composite Clearance - Modified	0 Days

93.563	Child Support Enforcement	Wisconsin Department of Children and Families	100.0	All Program Costs	Composite Clearance - Modified	0 Days
93.568	Low-Income Home Energy Assistance	Wisconsin Department of Administration	100.0	All Program Costs	Composite Clearance - Modified	1 Day
93.575	Child Care and Development Block Grant	Wisconsin Department of Children and Families	100.0	All Program Costs	Composite Clearance - Modified	0 Days
93.658	Foster Care -- Title IV-E	Wisconsin Department of Children and Families	100.0	All Program Costs	Composite Clearance - Modified	0 Days
93.767	Children's Health Insurance Program	Wisconsin Department of Health Services	100.0	All Program Costs	Composite Clearance - Modified	1 Day
93.778	Medical Assistance Program	Wisconsin Department of Health Services	100.0	All Program Costs	Composite Clearance - Modified	1 Day
97.036	Disaster Grants - Public Assistance (Presidentially Declared Disasters)	Wisconsin Department of Military Affairs	100.0	All Program Costs	Reimbursement	N/A

**Certification**

I hereby certify that an authorized State official has certified at least every five years that the "Rounded Days of Clearance" listed in Exhibit 2 of this Treasury-State Agreement:

1. Have been prepared in accordance with the standards provided in 31 CFR 205.20;
2. Accurately represent the flow of Federal funds under the Federal assistance programs to which they apply;
3. Reflect seasonal or other periodic variations in the clearance activities; and,
4. Are auditable.

Date: 7/10/2024

Printed Name: Angela Thomas

Certifying Signature:  24D35E29C4BA4CF...

Title: State Controller

